

Enterprise Rancheria Estom Yumeka Maidu Air Quality Ordinance (07/01/2022)

The Tribal Council of the Enterprise Rancheria Estom Yumeka Maidu (Tribe), empowered by the Tribal Constitution to enact ordinances, hereby ordains the following:

§1. Finding and Declarations

The Tribe finds and declares that -

- (a) It wishes to reduce and control discharges of pollutants into the air of the Enterprise Rancheria Estom Yumeka Maidu and other territory over which the Tribe has jurisdiction
- (b) Reduction and control of discharges of pollutants into the air of the Enterprise Rancheria Estom Yumeka Maidu and other territory over which the Tribe has jurisdiction, is necessary to maintain air quality, health and safety, and welfare of residents and the environment of the Tribe.

Therefore, the Tribal Council adopts this Ordinance to protect and promote the political integrity, economic security, health, safety, and welfare of the Tribe, its members, and all persons' living on, or passing through, the Enterprise Rancheria Estom Yumeka Maidu Territory. In addition, we would like to preserve, and protect the environment, lands, culture, religion, and natural resources of the Tribe.

§2. Definitions

For the purposes of this ordinance, the following words shall have the following meanings:

- (a) The term "<u>air</u>" means the ambient air, atmosphere external to buildings and indoor areas, of the Enterprise Rancheria Estom Yumeka Maidu or other territory over which the tribe has jurisdiction.
- (b) The term "<u>approved combustibles</u>" means paper, cardboard, lawn clippings, yard waste, brush, trees, vegetation, and other materials approved by Tribal EPA, but shall not include hazardous or toxic materials, or any other material that would imperil or endanger the quality of the air of the Enterprise Rancheria Estom Yumeka Maidu or other territory over which the tribe has jurisdiction.
- (c) The term "<u>burn permit</u>" means a permit issued by Tribal EPA for open outdoor fires on the Enterprise Rancheria Estom Yumeka Maidu or other territory over which the Tribe has jurisdiction in accordance with the provisions of this Ordinance.
- (d) The term "Tribal Council" means the Tribal Council of the Enterprise Rancheria Estom Yumeka Maidu.
- (e) The term "complainant" means any tribal member, Tribal Council member, Tribal EPA staff, other staff of the Tribe, or residents of the Rancheria who submit to the Tribal EPA written complaint, signed under penalty of perjury, of violation of this Ordinance, any rules or regulations promulgated pursuant thereto, or any conditions of a Burn Permit, in accordance with the procedures set out in section 10, below.
- (f) The term energy "<u>efficient and low emission wood burning stove or other heating system</u>", means a wood burning stove or other heating system, including electric or natural gas powered.
- (g) The term "<u>hazardous material</u>" means any material, or combination of materials, which because of its quantity, concentration, or physical, chemical, or infectious characteristics may,
 - 1) Cause, or significantly contribute to an increase in mortality or an increase in serious irreversible, or incapacitating reversible illness; or
 - 2) Pose substantial present or potential hazard to human health or the environment when improperly treated, stored, transported, or disposed of, or otherwise managed.
 - 3) The term hazardous material shall include, but is not limited to the following:
 - (a) all plastics, foam, and Styrofoam, (as those terms are commonly used), and is no longer used or has been discarded.
 - (b) hazardous waste as defined in 40 C.F.R. section 261.3, as amended from time to time
 - (c) any hazardous air pollutant listed under the Clean Air Act, as codified in part at 42 U.S.C. section 7412, as amended from time to time; and
 - (d) any hazardous substance contained in 49 C.F.R. section 172.101, Appendix A (List of hazardous Substance and Reportable Quantities), as amended from time to time.

- (h) The term "<u>imminent fire hazard</u>" means a hazard which presents imminent dangers to the health and/or safety of a person, persons, property, or wildlife.
- (i) The term "<u>person</u>" means any individual, corporation, firm, partnership, joint venture, association, social club, estate, trust, the United States, Tribe, State, County, City, district or other political subdivision of any state, or any other group or combination acting as a unit.
- (j) The term "<u>pollutant</u>" means any substance that will alter the quality of the air of the Enterprise Rancheria Estom Yumeka Maidu or other territory over which the Tribe has jurisdiction, but shall not include:
 - 1) Air emissions from outdoor fires conducted pursuant to a Burn Permit
 - 2) Air emissions from outdoor fires exempted from the Burn Permit requirements; and
 - 3) Air emissions from indoor fires normally associated with residential/domestic or business practices, but not including the burning of hazardous materials or any other substances that could reasonably imperil or endanger the quality of the air of Enterprise Rancheria Estom Yumeka Maidu or other territory over which the Tribe had jurisdiction.
- (k) The term "<u>quality of the air</u>" means any chemical, physical, biological, bacteriological, radiological, and other properties, and characteristics of air.
- (1) The term "<u>Rancheria</u>" means all land, air, and water located within the exterior boundaries of the Enterprise Rancheria Estom Yumeka Maidu.
- (m) The term "<u>Tribal EPA</u>" means the Tribal Environmental Protection Agency of the Enterprise Rancheria Estom Yumeka Maidu.
- (n) The term "Tribe" means the Enterprise Rancheria Estom Yumeka Maidu, a federally recognized Indian tribe.
- (o) The term "<u>violation</u>" means any violation of this Ordinance, any orders of the Tribal EPA carrying out this Ordinance, or any conditions of a Burn Permit.

§3 Jurisdiction

- (a) The applicability of this Ordinance shall extend to all persons who discharge any pollutant into the air of the Rancheria or other territory over which the Tribe has jurisdiction.
- (b) Any person who entered onto the Rancheria or other territory over which the tribe has jurisdiction shall become subject to this Ordinance and shall be deemed to have consented to the jurisdiction of the Tribe and be bound by the lawful enactments of the Tribe.

§4. Permits

No person shall set, or be allowed to set, any open outdoor fire(s) within the Rancheria or other territory over which the Tribe has jurisdiction without a valid Burn Permit issued by the Tribal EPA.

- (a) The following are exempted from the permit requirements of sub-section:
 - 1) Fires only used for cooking of food for human consumption
 - 2) Fires set or permitted by an authorized public officer when such fire is necessary for any of the following purposes:
 - (a) The prevention of an imminent fire hazard.
 - (b) The setting of backfires necessary to save life or property.
 - (c) Disease or pest prevention where there is an immediate need for, and no reasonable alternative to, burning.
- (b) A Burn Permit, or renewal thereof, is obtained at no charge by submitting an application therefor, on any form prescribed by the Tribal EPA, along with appropriate documentation, to the Tribal EPA, which shall collect the following information from applicants:
 - 1) The applicant's principal residence
 - 2) The location where the applicant intends to burn; and
 - 3) Any other information deemed relevant and appropriate by the Tribal EPA.
- (c) Based on the information provided in the application, the Tribal EPA shall conduct an inquiry on:
 - 1) The applicant's history of burning materials within the Rancheria or other territory over which the tribe has jurisdiction.
 - 2) Whether the applicant has violated the Ordinance in previous years.
 - 3) Whether the applicant has been cited for causing a nuisance affecting air quality.
 - 4) Whether the applicant has imperiled or endangered the quality of the air of the Rancheria or other territory over which the Tribe has jurisdiction due to the person activities.

- (d) Any Burn Permit issued by the Tribal EPA Department must conform to the following requirements.
 - 1) Burn Permits for open outdoors fires may be issued only for the disposal of approved combustibles that have been generated on or grown at the property where the burning will occur.
 - 2) Burn Permits shall only be issued to persons 18 years or older residing on or owning property within the Rancheria or other territory over which the Tribe has jurisdiction.
 - 3) Burn Permits will be issued at no charge to eligible applicants who meet all other criteria.
 - 4) The Burn Permit shall be valid for no more than one restricted burn.
 - 5) The Tribal EPA shall not issue a Burn Permit to applicants:
 - (a) Who have been cited for violations of this Ordinance where the Tribal EPA determined, in its discretion, that such violations indicate the applicant could pose a threat to the health and safety of the residents or environment of the Rancheria or other territory over which the Tribe has jurisdiction.
 - (b) Who's previous burning activities have, in the discretion of the Tribal EPA, imperiled or endangered the quality of the air of the Rancheria or other territory over which the Tribe has jurisdiction; and
 - (c) Where the Tribal EPA determines that, due to meteorological conditions, the burning proposed by the applicant could cause smoke to create or contribute to an exceedance of a Federal Air Quality standards, imperil, or endanger the quality of the air of the Rancheria or other territory over which the Tribe has jurisdiction.
 - 6) The Tribal EPA may include any condition(s) in the Burn Permit that it deems necessary to protect the quality of the air and the health and safety of the residents and/or environment of the Rancheria or other territory over which the Tribe has jurisdiction. The Tribal Burn Permit may include the following conditions:
 - (a) Burning may only occur on permissive days, as determined by the Tribal EPA Burn Permit in consultation with Butte County Air Quality Management District and local government agencies.
 - (b) The waste to be burned shall be reasonably free of dirt, soil, and excess moisture and, whenever possible, shall be piled in such a manner as to burn with maximum possible heat intensity and minimal smoke.
 - (c) The waste to be burned shall be free of tires, tar paper, garbage, plastic, metals, or other types of rubbish likely to cause excessive smoke or odor.
 - (d) The waste to be burned shall be allowed to dry for the minimum time periods before burning:
 - 1) Trees and branches over 6 inches in diameter 30 days
 - 2) Brush, vines, bushes, pruning's, and small branches 15 days
 - 3) Field crops, lawn clippings, and weeds 7 days
 - 4) Other materials drying times will be determined by Tribal EPA
- §5. Energy Efficient and Low Emission Stoves and Heating System Program
 - (a) Any person installing or replacing a wood burning stove or other heating system in a residence, business, or tribally owned facility within the Rancheria or other territory over which the Tribe has jurisdiction, must install an energy efficient and low emission stove or other heating system from a list of approved models prepared and maintained by Tribal EPA.
 - (b) The Tribal EPA shall prepare and maintain a list of energy efficient and low emission stove and heating systems that are approved for compliance with section (a), above, and will be made available upon request.
 - 1) The Tribal EPA shall strive to include affordable models of energy efficient and low emission stove and heating systems on the list of approved appliances and systems.
 - 2) Such list shall be maintained for use by, and shall be made available upon request by, tribal members and residents of the Rancheria or other territory over which the Tribe has jurisdiction.

§6. Notice to Tribal EPA

- (a) Any person that discharges any pollutant into the air of the Rancheria or other territory over which the Tribe has jurisdiction shall immediately, but in any case not less than twenty-four {24} hours from the time of the discharge, notify the Tribal EPA of said discharge and shall fully disclose to the Tribal EPA any and all information regarding the discharge, including, but not limited to, the type of pollutant discharged, the amount of pollutant discharged, the location of the discharge, and any other information required by the Tribal EPA.
 - 1) Notice to the Tribal EPA under this subsection is not required for:
 - (a) Air emissions from outdoor fires conducted pursuant to a Burn Permit unless notice is required as a condition of a Burn Permit; and
 - (b) Air emissions from outdoor fires exempted from Burn Permit requirements; and

- (c) Air emissions from indoor fires normally associated with residential, domestic, or business practices, but not including the burning of hazardous materials or any other substances that could reasonably imperil or endanger the quality of the air of the Rancheria or other territory over which the Tribe has jurisdiction.
- (b) The initial notice of discharge or other prohibited activity required by subsection (a), may be delivered orally to the Tribal EPA in person or over the phone at or near the time of occurrence. However, within three (3) days of providing oral notice of discharge, written notice of the discharge must be provided to Tribal EPA. All other information required to be provided to the Tribal EPA under subsection (a) will be at the discretion of the Tribal EPA.

§7. Clean-up and Abatement

Any person who discharges any pollutant into the air of the Rancheria or other territory over which the Tribe has jurisdiction shall be liable for all costs associated with or necessary to clean up, abate, or remove said pollutants from the air of the Rancheria or other territory over which the Tribe has jurisdiction and restore the quality of the air of the Rancheria or other territory over which the Tribe has jurisdiction of the air as it existed immediately prior to the discharge.

§8. Authorized Activities of the Tribal EPA

- (a) The Tribal EPA is authorized and directed to conduct the following activities to conduct the provisions of this Ordinance:
 - (1) Enter at reasonable times into, on, or through any public or private property to conduct minor compliance with the provisions of this Ordinance and any rules or regulations promulgated pursuant to, this Ordinance.
 - (2) Provide relevant fire control agencies information on burning activities within the Rancheria or other territory over which the Tribe has jurisdiction.
 - (3) After providing for comments by Tribal Members and residents of the Rancheria, promulgate rules and regulations as may be necessary to carry out the spirit and letter of this Ordinance, including:
 - (a) Imposing restrictions, requirements, controls, and prohibitions regarding regulated activities; and
 - (b) Defining and designing, by map, areas of the Rancheria or other territory over which the Tribe has jurisdiction over where outdoor fires and burning of certain materials are limited, restricted, or prohibited for the protection of human health, natural resources, cultural resources, and/or the environment.
 - (4) Work cooperatively with other tribes and federal, state, county, and municipal governments to:
 - (a) coordinate activities and cooperate with such other governments as have similar or related responsibilities within their respective jurisdictions;
 - (b) develop intergovernmental agreements as appropriate for optimal coordination, cooperation, enforcement, and assistance in conducting this Ordinance and protecting the health and safety of the residents and the environment of the Rancheria or other territories over which the Tribe has jurisdiction, provided that the Tribal Council shall have the ultimate authority to execute and enter into any such intergovernmental agreements.

§9. Prohibited Activities

- (a) No person shall violate any provision of this Ordinance, any condition of a Burn Permit, or any rule or regulation adopted pursuant to this Ordinance
- (b) No person should discharge any pollutant into the air of the Rancheria or other territory over which the Tribe has jurisdiction.
- (c) No person shall burn or incinerate any hazardous materials or any pesticide into the air of the Rancheria or other territory over which the Tribe has jurisdiction.
- (d) No person shall knowingly make false statements during or after an inquiry by the Tribal EPA, or aide, abet or conspire with a person to evade the provisions of this Ordinance.
- (e) No person shall engage in a regulated activity in a faulty, careless, or negligent manner.
- (f) No person shall use fraud or misrepresentation in making an application for, or for renewal of, a Burn Permit.

§10. Enforcement Process

- (a) The Tribal EPA is charges with conducting investigations, including inspections of relevant properties, of violations of this Ordinance or any conditions of a Burn Permit.
 - 1) Investigations of such violations by the Tribal EPA shall be initiated upon the filing of a written complaint, signed under penalty of perjury, by tribal members, Tribal Council members, Tribal EPA staff, other staff of the Tribe, or residents of the Rancheria.

- (a) The written complaint shall be submitted on a form developed by the Tribal EPA and shall include, at a minimum, the following information:
 - (i) Name of complainant; and
 - (ii) Date and time of the alleged violation; and
 - (iii) Location of alleged violation; and
 - (iv) A brief description of the factual basis for the complaint.
- (b) The written complaint must be submitted to the Tribal EPA, during normal business hours, within three (3) days of the oral report of the alleged violation.
- (c) The Tribal EPA shall initiate an investigation of the complaint within ten (10) days of receiving the complaint, upon finding that the complaint sets forth a reasonable basis for believing that a violation has occurred.
- (b) Following an investigation, if the Tribal EPA determines that a violation has occurred, the Tribal EPA may take one of the following actions which it deems most appropriate considering the gravity of the offense, any harm to human health or the environment resulting from the violation, and the circumstances of the person committing the violation:
 - Informally contact any alleged violator about possible violations of this Ordinance or practices which
 may result in violations of this Ordinance to assist the alleged violator in adhering to practices which
 protect air quality and comply with this Ordinance;
 - 2) Issue a warning of violation, in the form of a letter from the Tribal EPA to the alleged violator, explaining the basis for the warning, possible measures the alleged violator may take to mitigate the basis of the warning, an explanation of the steps Tribal EPA may take if the alleged violator does not take positive corrective action;
 - 3) Upon a finding that a violation is taking place or appears imminent, and that such activity if allowed to proceed will present an immediate hazard or cause irreparable damage, the Tribal EPA may issue a second warning letter to the person responsible for such activity and advising the responsible person that the Tribal Council will be made aware of violations;
 - After the Tribal Council reviews the violation and if it finds it to be a valid investigation and makes the determination that violations are an immediate hazard the following procedures may govern enforcement actions;
 - (a) Tribal Council may issue an order to the person responsible for such activity to cease and desist from further commission of such violation; and
 - (b) Tribal Council may issue a notice of violation, describing the violation and the proposed penalty or other enforcement action, to the person who is charged with the violation; and
 - (c) The notice of violation shall be served by personal delivery or U.S. mail, return receipt requested. Notice shall be considered received on the date of personal delivery or three (3) days after the notice is mailed by U.S. mail; and
 - (d) The notice shall include a warning that if the person does not respond within seven (7) business days, the assessed penalty or other enforcement action will become permanent, and the person will lose all rights to appeal.
 - 5) Within seven (7) days of receipt of the notice of the violation, the person who is charged with the violation may submit a written request for an administrative hearing before the Tribal Council and the Tribal EPA on the proposed enforcement action described in the notice of violation.
 - (a) If a hearing is requested, the Tribal Council must hold an administrative hearing within thirty (30) days of receiving the request. If the person requesting the hearing makes a showing, supported by a declaration or other written documentation, in the request for the hearing submitted to the Tribal Council that the proposed enforcement action will result in great financial loss or harm to person or property before the Tribal Council is required to hold the hearing, the Tribal Council may hold a hearing immediately or may delay or reverse any propose enforcement action until the Tribal Council holds the hearing.
 - (b) If the alleged violator does not request a hearing within seven (7) days of receipt of the notice of violation, the enforcement action will become permanent, and the person shall lose all rights to appeal.
 - 6) At any hearing before the Tribal Council, the alleged violator may come forward with evidence, including declarations, written documents, and statements by witnesses, indicating that the person is not guilty of the violations as described in the notice of violation.
 - 7) Within fifteen (15) days of the hearing, the Tribal Council shall issue a decision on whether to affirm or retract the proposed penalty or other enforcement action described in the notice of the violation, based on evidence submitted by the alleged violator at the hearing.

- (a) The Tribal Council shall serve a notice of the decision on the violator. Notice of the decision shall be served by personal delivery, or U.S. mail, return receipt requested. Notice shall be considered received on the date of person delivery or three (3) days after the notice is mailed by U.S. mail.
- 8) The decision of the Tribal Council pursuant to any administrative hearing on proposed penalty or other enforcement action may be appealed to the Tribal Council upon written request submitted to the Tribal Council within five (5) days of the receipt of the notice of decision after the initial hearing. The request for a hearing before the Tribal Council must state the grounds for overturning the Tribal Council's decision.
 - (a) The Tribal Council shall hold a hearing within thirty (30) days, upon finding that the violator has stated reasonable grounds for overturning the Tribal Council's decision.
 - (b) The violator and the Tribal Council shall have the opportunity to present oral arguments at the hearing.
 - (c) The written record from the Tribal EPA, together with all the papers and requests filed in the proceedings before the Tribal Council, shall constitute the exclusive record for decision on appeal.
 - (d) The Tribal Council shall set aside the Tribal EPA's decision only upon a finding that the Tribal EPA's decision was arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with the law.
 - (e) Within sixty (60) days of the hearing, the Tribal Council shall issue a decision on the appeal.
 - (f) The Tribal Council shall serve a notice of the decision on the violator. The notice of decision shall be served by personal delivery, or U.S. mail, return receipt requested.
 - (g) Decisions of the Tribal Council are final.
- (c) The Tribal Council, or a representative authorized, may institute proceedings in any judicial forum of competent jurisdiction to enforce a penalty issued by the Tribal Council and/or upheld by the Tribal Council.
- (d) This Ordinance in no way restricts an individual's or the Tribe's right to file suit against a party in any court of competent jurisdiction for damages incurred from the emission of air pollutants or the open burning of any materials.
- §11. Civil Penalties
 - (a) Any person discharging any pollutant into the air of the Rancheria or other territory over which the Tribe has jurisdiction or engaging in any other activity prohibited under the Ordinance is subject to a civil fine in an amount no to exceed five thousand dollars (\$5000.00) for each day in which the violation occurs, to be assessed by the Tribal Council and the Tribal EPA. In addition to any monetary fine, any person violating the provision or suspension, revocation, non-renewal, or denial of a Burn Permit, to be issued by the Tribal EPA.
 - (b) In determining the type and amount of the penalty and/or fine, the Tribal Council shall consider the appropriateness of such fine and/or penalty considering the gravity of the violation and, any effects on human health or the environment resulting from the violation.
- §12.Civil Damages or Injunction Relief
 - (a) In the event that any person, as a result of his or her violations of this Ordinance, should proximately cause any physical damage to any other person(s) residing within, or to any real or personal property situated in, the Rancheria or other territory over which the Tribe has jurisdiction, the Tribal Council or the person(s) adversely affected shall have the right to seek monetary and/or injunctive relief in any judicial form of competent jurisdiction.
- §13. Environmental Protection Fund
 - (a) Any monies collected by the Tribe as a result of violations of this Ordinance shall be deposited with the Tribe to be credited to the Environmental Protection Fund.
 - (b) The Environmental Protection Fund shall be used for expenses related to protecting human health and the environment within the Rancheria and other territory over which the Tribe has jurisdiction, enforcing the provisions of the various environmental ordinances adopted by the Tribe, promoting environmental projects, and furthering environmental education for tribal members and residents of the Rancheria and other territory over which the Tribe has jurisdiction.
- §14. Effect of Ordinance on other Ordinances
 - (a) This Ordinance supersedes any conflicting or contrary superseding ordinances passed by the Tribe, including, but not limited to, the fire and burning permit provisions.

§15. Severability

If any provision of this Ordinance or the application thereof to any person or circumstances is held invalid, its invalidity does not affect other provisions or applications of this Ordinance, and to this end the provisions of this Ordinance are servable.

§16. Sovereign Immunity

The sovereign immunity of the Tribe is in no manner waived by this Ordinance or by any action by the Tribal Council, The Tribal EPA or other staff of the Tribe acting pursuant to this Ordinance.

§17. Amendments

This Ordinance may be amended at any time by Tribal Council.

§18. Effective Date

This Ordinance shall take effect immediately upon passage.